P

G. R. S. IX-5]

Previous references.

File No. 93-17

Serial Nos. 2 to 516

1917-18
(S. F.)

Later references.

SF 93-17 B: 13, 16-7,
" 88 20,
" B. Sept. 18

GENERAL AND REVENUE SECRETARIAT.

P. 30

Serial Nos. 2 to 516

Part B for December 1917

SUBJECT.

Railway construction Accounts" etc

SL 5

To
The Railway Secretary
No. Fd 2910 dated 16-12-17.

State that Govt desire that necessary action should be taken in consultation with the Comptroller to give full effect the rules from 1st January 1918.

W D 88—GPB—50,000—24-7-16

Fr. Pandharinath Amin
21-12-1917

G. R. S. III—1] 1917-18.

GENERAL AND REVENUE SECRETARIAT.

(G.F.)

NOTES.

File No. 93-17

FILE HEADING.

Railway construction Accounts" etc

From

No. Dated Received

Diary No. | Enclos. Spare Copies. | Serial No.

BRIEF ABSTRACT OF LETTER.

NOTES AND ORDERS.

P.D.O

NOTES—First Sheet.

WD 1232—GPB—20,000—18-11-16

D 507

G.R.S. III—3]

Routine Notes.

[To be used only for notes, requisitions, etc., not intended for permanent record.]

"Railway Construction Accounts".

1) A copy of Mr. Datta's note on the marginally noted subject is forwarded to Assistant Secretary, Branch II, for working up the case in accordance with the instructions laid down in Official Memorandum dated the 30th April 1917.

BZ
4.9.17

2) Sealed with the reference quoted in the note.

MM
6-9-17

3) There seems to be no objection to accept the proposal of Mr. Datta - They make slight alteration in the unit of area adopted to work out the amount of the Compln, Agency and the Factory may also be obtained -

18
8-9-17

4) Yes

10/9/17

5) Factory) 18
10.9.17.

× Send copies separately
18
10/9/17

Sent 10-9-17

N.B.—Should routine notes be written on small slips, the notes must be copied, or slips pasted on this form.

W.D. 84—GPB—60,000—20-7-16

G.R.S. III—3]

Routine Notes.

[To be used only for notes, requisitions, etc., not intended for permanent record.]

(b)

Please see Comptroller's Opinion - para 4 Page 4.

Paras 6 & 7). I am in favour of retaining the audit office check of rates & agreements. During inspections only a fractional test audit is possible. Check of rates & agreements is perhaps more important in railway construction work than in ordinary public works.

do

Para 5.

Paras 8 & 9). I think the present practice as regards works Establt. maybe retained. There is some tendency of abusing the power of employing work establt. (employing them as private servants) and the check that exists requires to be strengthened rather than done away with.

Para 10). 'Government' is perhaps a slip for 'Appeal'.

On other points I agree

M

14.9.17

N.B.—Should routine notes be written on small slips, the notes must be copied, or slips pasted on this form.

W.D. 84—GPB—60,000—20-7-16

COMPTROLLER'S OFFICE
11 SEP 1917
BANGALORE.
MYSORE GOVT.

G.R.S. III—3]

Routine Notes.

[To be used only for notes, requisitions, etc., not intended for permanent record.]

"No. 40. Railway Construction Accounts"

A copy of Mr. Dallas note on the marginally noted subject is forwarded with compliments for favour of an expression of his views on the proposals made therein.

for

Secretary to Govt.

To the Comptr. — 10.9.17

Finl. Secy.

N.B.—Should routine notes be written on small slips, the notes must be copied, or slips pasted on this form.

W.D. 84—GPB—60,000—20-7-16

D 5924

Em official file no 25/R.C dated 11th September 1917

Paras 1 and 2 of the Note.

The new procedure introduced in regard to the Public Works Department may be applied in the case of the Railway -- Construction Department also.

Para 4.

These details are unnecessary and are not now given. The outlay on unaffected sub heads may be shown under each main head separately in the Abstract at the end of the schedule to -- facilitate check with previous schedule.

Para 5.

Items outstanding for more than three months may be reported in monthly Objectionable Items Statements on which the Superintending Engineer may take action. Items outstanding for more than a year may, as is now done, be brought to notice of -- Government.

Paras 6 & 7.

Audit with reference to rates and conditions in agreements may be conducted in the course of test audit locally. The check in the Central Office of even final bills with Work Orders is not necessary. The check with reference to Work Orders was being exercised as desired by the Engineer-in-Chief and the --- change suggested by Mr. Datta was proposed to the Agent and he -- has agreed to it.

Paras 8 and 9.

I agree.

Paras 10 to 12.

With the abolition of letters of credit, the submission of Form D has to be discontinued. Form 100A, Railway, and the -- local form approved by Government in their letter No.1665 dated the 1st December 1916 will continue to be submitted and they -- give all the required information.

Bangalore,
11th September 1917

Comptroller.

ST. [illegible]
T86
[illegible]
SECRETARY OF [illegible]

2716

7m 17.9.17

G.R.S. III—3]

Routine Notes.

[To be used only for notes, requisitions, etc., not intended for permanent record.]

Separate cost

No 40. Construction of Rly Accounts"

SECTT.
12-9-17

Sir, I have the honour to transmit herewith, as marginally noted, a copy of Mr. Dallas' note on the marginally noted subject, forwarded with compliments by the Secretary, Treasury, expressing his views on the proposals therein made.

I have the honour to be,
Sir,
Your most obedient servant,

Secretary,
Treasury.

Sent to Do (W.S.) 12.9.17

S.A.
12/9/17

A note has been written by being sent up with Govt. Financial Return - Keep this pending till further from agency.

13/9

No. R8996 27 SEP 1917

Encl. 1 book

Returned, with compliments, to the Secretary to Government, Financial Department.

Sent to Do (W.S.) 13/9/17

N.B.—Should routine notes be written on small slips, the notes must be copied, or slips pasted on this form.

W.D. 84—GPB—60,000—20-7-16

6
4

Mysore State Railways. S.P. File No. 93 of 191 7

Serial No.

2. Among the suggestions made by Mr. Datta, the payment of work bills by Treasuries on presentation of bills instead of by cheques drawn by disbursing officers will not suit the Construction Department.

3. It has been specially ordered by Government that local labour should be employed as much as possible on Railway Construction and for this purpose, work is being done mostly on the piece work system. The works are executed in out of the way places where labour is scarce and recruited from distant places and to keep them on works they are required to be paid promptly on the spot. Petty contractors are also required to be provided with funds to enable them to carry on their work and therefore the proposed system will considerably inconvenience them and retard progress of work by their having to go to Treasuries for cashing their bills leaving their works.

4. In the case of the Public Works Department, the Divisional Offices and Sub Divisions are almost all located at District or Taluk Head Quarters and as the contractors attend the Sub Divisional or Divisional office to sign the bills, they can

WD 2038—GPB—1,000—1-3-17

Mysore State Railways. File No. 93 of 1917.

Serial No.

conveniently cash the bills. Railway Sub Divisions are on the other hand located at places along the Railway alignment, in most cases far away from Treasury Offices and the contractors have once to attend the Sub Divisional office to sign the bills and again go to the Treasury for payment.

5. It is therefore inconvenient on Railway Construction to abolish the Letters of Credit system. Construction Engineers must have drawing accounts and pay their contractors by cheques which are readily cashed by local merchants or sowcars for a small commission which petty contractors would prefer to pay than going to distant Treasuries for encashment of their cheques and undergo the risk of travelling in out of the way places with money in their possession.

6. I have nothing to add as regards the other suggestions made by Mr. Datta.

Bangalore,
26th September 1917.
ALM.

Ag.Secretary for Railways,
Government of Mysore.

D 507

1283—GPB—60,CCC—1-12-16—S.

8
9

G. R. S. III-2]

General and Revenue Secretariat. | C. & File No. 93 of 1917.

Serial No.

Pages 2, 4, 6 & 6-7 of the note

(1) Resolved: with the opinions of the Fin: Secy, Comptr and Ry: Secy

1288 28-9-17

(2) As in regard to the Trust accounts there is a sharp difference of opinion in regard to the abolition of the cheque system in the Ry construction dept.

The Ry Secy does not see any change in this matter.

It seems desirable that this note is also therefore considered in a meeting of the Finance Committee, along with the note on Trust accounts.

The Ry Secy may be asked to furnish on that day -

(Pulsey) 18/1.10.17.

(3) There is considerable force in the Rly Secy's argument in favour of the cheque system in regard to payment for works.

The question may be considered at a meeting as suggested above -

1st & 2nd members

C85 3/10/17

1388 11-10-17

(4) As already noted on the file relating to the revision of the Comptroller's Office, it is not possible for me to take a view of the Fin. Com-

NOTE—Contn. sheet.

WD 1283—GPB—60,000—1-12-16—S.

716

G. R. S. III-2]

General and Revenue Secretariat. | G.T. File No. 93 of 1917.

Serial No.

Lee open with 1st inst. at Simla —
1.8.4 id 5 with [illegible] day of the Cooperative
Credit Conference. I shall be glad to call a
meeting of the Committee on the 1st inst.
at 11 A.M. day & day until we dispose of
the more urgent of the pending items, begin
with those of the R. Branch.

The Secretary will kindly arrange
to communicate a Memo to them the
meetings as proposed above.

The H. W. M. Log will please prepare
a List of the more important & urgent
subjects for consideration of the H. Committee
& place it on the File before submission
to the Secretary's branch

Lee
4/10

The pending items are
1) Trade Acts:
2) Ry Construction Acts:
3) Revision of the Conciliation Officer Staff.
4) Reorganisation of the Forest Dept.
5) Simplification of Acts & Rules in charge of Mr.
6) Acts of Mysore Physiology.

15
4.10.17

(15) 2nd member) Vide Secretary attached — Flag W

15
4.10

(16) Memo and Log

4
5 10

164
4.10.17

(17) For submission to the Hon. member Thursday.

The officers who might be requested to attend the Finance Committee are: Mr. Datta, The Fl Secy, the Comptroller of Trust and the Ry Secy — If Cantonments may the Director of Ecology and the Surv Comm. might be requested to attend taken on

(18) Those may be requested to attend & Ordinarily they are expected to be present on the 26th Oct.

CBS
5/10

NOTE—Contn. sheet.

The

WD 1233—GPB—60,000—1-12-16—S.

G. R. S. III-2]

General and Revenue Secretariat.

Finance File No. 93 of 1917.

Serial No.

the Bud dey is brought the usual working of the Finance Committee, with if necy the assistance of the Fe asst. dey —

For orders.

18

5.10.17.

1st member)

18) cdg

Jany

19) X Rejee. D.M.No.9-14531-37 & 30th Sept. 1917

Gen 461-16-3

X Under Rules 1423/5.10.17 Hayle

Under rule above, the presence of Members of the H. Dy nor of the Secretariat is contemplated. Their respective Notes are always on record. It seems desirable that the Budget & the H. Budget are presented at the meetings. In this respect reasons, the presence of other Heads of Depts concerned may also be dispensed with; their views being always on record — If the Local member also agrees with me in this view, instructions will issue accordingly.

Hayle

There are in all 5 cases for consideration & noted in pencil in the margin of the Budget. They may be about 6 pages here, most of which, in these cases.

Local Member) 5/10

20) Lapse 4

5/10 16/5/10.

203 5.10.17.

21) Secretary) CA. Note take action accordingly & withdraw everything ready for the meeting of Fin Com

NOTE—Contn. sheet.

notes Rud 8.10.17

1. Memo of points for orders with notes thereon to facilitate discussion

(2) Railway Construction accounts.

(1) The points for orders are indicated in the table of contents prepared by Mr.Datta. The chief points are the introduction of the system of payment by bills in treasuries instead of by cheques for establishment, travelling allowance and contingent bills as well as work bills as recently adopted in the Public Works Department.

(2) The Financial Secretary agrees with the Special Officer on the main points in Mr.Datta's notes, but suggests the continuance of the existing practice in regard to the audit by checks of bills with work orders and maintenance of works establishment.

(3) The Railway Secretary does not agree to the abolition of the payment by cheques for work bills, as has already been done in other parts.

15

C 257
12/11/17

Submitted to the Chief Eng

Drafts on the following subjects prepared as per Committee resolution and scrutinised by Mr Datta are submitted herewith –

Mr Datta had no time to look into and finish the other two viz

1 Forest account

2 Revising Compilation

Opinion –

In (1) a detailed memo has been drawn up for sanction & in 2 the proposition statement has been revised as per Committee decision –

These two will be sent after Monday for being placed before next Council.

18
29.10.17.

The three draft orders may be approved

Dewan Thanjavur
1st & 2nd members

C85
7/11/17

Approved
4
10/11/17

(1) Ry Construction action
(2) Geological dept. (report)
(3) Draft order on contingent expenditure.

14.11.17
27/23

Proceedings of the meeting of the Committee of the First and Second Members of Council held at the Public Office, Mysore, on Wednesday the 24th instant in accordance with the Official Memorandum dated the 30th April 1917.

....

I. Subject.-

Mr. Datta's Note on the system of Forest Accounts and his letter No. 162 dated the 26th September 1917 forwarding an addendum and Corrigendum to his note.

√ Resolution.

The proposals of Mr. Datta may be approved with the following modifications and remarks.

Para x (2) of the summary and paras 11 and 29 to 31 of the note.

1. Payments of the establishment travelling allowance and contingent bills should be made direct at Treasuries on bills as in the Civil and Public Works Departments instead of by means of cheques against letters of credit. Suitable permanent advances should be sanctioned for incurring contingent charges.

Para 10 (2) of the summary and paras 11 and 32 of the note.

2. In regard to payment for conservancy and works, the adoption of Mr. Datta's suggestions for the abolition of the cheque system and the consequential changes in the accounts and Registers may be deferred for a period of two years after the introduction of the scheme for the re-organization of the Forest Department including the increasing the number of ranges now under the consideration of Government.

Improvements in Departmental methods should, however, be made immediately by requiring sub divisional officers to invariably

invariably account for previous drawings before fresh cheeks are issued by District Forest Officers.

Attempts should be made to introduce working by contractors as far as possible.

Para 55 of the note. 3. Very early steps should be taken for a complete investigation of all outstanding items of advances and a temporary establishment of six hands for a period of six months as proposed by the Conservator may be entertained for the purpose.

Para x (6) of the summary and paras 60-62 of the note. 4. The suggestions of Mr. Datta regarding accounts of deposits including security deposits of subordinates and members etc., may be approved.

Para 25 of the note. 5. The registering of leases prescribed in the forest code may remain being suitably modified by providing separate columns in the existing forms one to show the kind of produce and another to note the order of sanction as proposed by the Conservator.

Paras 25 and 26. 6. In view of the register of State Forests etc., maintained as per section 42 (ii) Forest Code an additional register of revenue yielding properties in the form in appendix (f) as proposed by Mr. Datta need not be prescribed.

Para 41 of the note. 7. The register of buildings rented may remain as at present.

8. No change is necessary in regard to the accounts of transactions adjustable by book transfer.

Paras 10 and 11. 9. Necessary amendments to the rules in the Forest Codes may be issued in accordance with the other suggestions of Mr. Datta regarding the change in the forms of accounts and registers which are all practically agreed to by the Conservator.

II. Subject.-

Mr. Datta's note on the system of Railway Constru Accounts.

Resolution.

...

The proposal of Mr. Datta may be approved with the fol two modifications as suggested by the Financial Secretar

Paras 6 and 7 of the note.

1. The existing system of Audit Office Che of vouchers with reference to rates and agreemen may be retained for the present.

Paras 8 and 9 of the note.

2. The existing practice requiring the submission of the statement of temporary works establishment by each division to the Government for formal sanction may also be continued.

III. Subject.-

Mr. Datta's note on the Geological Department.

Resolution.

...

1. All the suggestion of Mr. Datta may be approved.

2. Very early action should be taken in regard to the recovery of the amount reported to have been misappropriated by obtaining explanation from Mr. Subba Rao and adequate disciplinary measures adopted.

Subject.-

Draft order on contingent expenditure proposed by

by Mr. Datta.

R e s o l u t i o n.

...

The draft order may be approved with the folling modifications and remarks.

1. The order may be issued in continuation of the order of 6th March 1917 and necessary verbal alteration made in the draft.

2. In addition to the officers whose contingent bills are not required to be countersigned the bills of the following officers also may be exempted from countersignature -

(1). Director of Archaeological Researches

(2). Superintendent, Government Gardesn.

(3). Government Advocate

(4). Chief Inspector of Mines

3. The few errors and omissions pointed out by the Financial Secretary in the draft order and appendices may be rectified.

4. In para 4 of the draft order the following sentence may be added as suggested by the Financial Secretary:-

'Any additional powers that may be exercised by the Officers of the several departments under special sanction are not intended to be withdrawn.'

5. The list in para 7 of the draft of officers whose bills are to be prepared in Fl. 21 A. supported by necessary sub vouchers for countersignature before encashment at the treasury should be revised so as to include all officers located in the same station as that of the countersigning officers.

....

Copy as approved.

Submitted to His Highness.

I submit for favour of approval three draft orders on the following subjects:-

Drafts for approval

Nos I, II & III.

(1) System of Railway construction accounts;

(2) Improvement of the system of accounts in the Geological Department;

(3) Contingent expenditure.

These drafts have been scrutinized by Mr. Datta and agreed to by the First and Second Members of Council.

I beg to invite attention to draft order No.2 connected with the account irregularities of the Geological Department. The Financial Department should have satisfied themselves by enquiry every year, that proper arrangements existed for the correct maintenance of accounts and the correctness of the mining revenues realized. Mr. Datta has done a service by bringing this omission on the part of the Financial Department to notice.

The draft orders may be graciously approved.

M. V. Visvesvaraya

24 Nov. 1917.

Record of Cases submitted for the Orders of His Highness the Maharaja.

Subject.

Draft orders on Mr.Datta's notes regarding - (1) Railway Construction Accounts, (2) Improvement of the system of accounts in the Geological Department and (3) Contingent expenditure.

554

Order.

~~KRMS~~
22/11/17

MS 22/11

MS for
1) The Dewan's submission note contemplates that the F.D. should arrange for a test audit of revenue in the various depts.
2) I made a proposal to this effect in my note "The Present system of test audit & suggestions for its improvement" some years back.
3) After issue of drafts please put up these papers so that I can resubmit the matter & obtain orders.

MR
25/11

Fin Secretary
Chief Secretary

24.11.17 RC

Resident

MS
26/11/17

Copy taken & separate file opened (Vide GJ 102 of 17. Hists 248)

MR
7.12.17

WD 1233—GPB—60,000—1-12-16—S.

1945

G. R. S. III-2]

General and Revenue Secretariat. | §2 File No. §3 of 1917.

Serial No.	
2	H. 2612-61 § 28 November 1917. To The Comptroller. The Secretary to Govt for Railways The 2nd Secretary to Govt The Other Secretaries to Govt The other Head of Depts. Passes orders on serial no 1, i.e. on the Director's note on the System of Railway Construction Accounts in Mysore.
3	832/Rc. 3rd December 1917 From the Comptroller Requests extension of time till 1/1/18 for submission to the Govt order (serial 2) dated 28/11/17
4	From the Secretary to Govt for Railways no Rs 1634-H. no § 1. Dated 6th Dec. 1917.
23	A draft reply as per orders is put up.
24	The Ry Secy's views were carefully considered by the Committee of the first and 2nd members of Council in the meeting at Mysore held on the 22nd Oct 1917, and the draft order prepared on the basis of the Committee's recommendation, and approved by the members of Council

NOTE—Contn. sheet.

ND 1233—GPB—60,000—1-12-16—S.

R. S. III-2]

General and Revenue Secretariat. | 87 File No. 93 of 191).

Serial No.

and the Dewan has sanctioned by H.H.
There is no objn however to the date being of the introduction of the new arrangement being altered from 1st Dec 1917 to 1st Jan 1918 in the circumstances explained by the Comptr
P & D. 11.
The draft may be approved.
(1st member). 18
8-12-17

2198/14.12.17

25) Draft approved by the 1st member. 99
14/12/17
26. Issue today.
18
14.12.17

5 To the Ry Secy
H 2910 q: 14.12.17
"with regd to Sec 4 stating to give effect the rules from 1st January, as they have been established after a careful consideration

6 To the Comptr
H 2911 q: 14.12.17
Approving suggestion in Sec. 3

NOTE—Contn. sheet.

C.I. 93-17
Ser: I

No. 40.

RAILWAY CONSTRUCTION ACCOUNTS.

No. 40.

RAILWAY CONSTRUCTION ACCOUNTS.

CONTENTS.

	Para.
Payment of work bills, etc., at treasury recommended for Railway Construction Divisions also	1
Orders regarding "Rush of Expenditure" and 'Inspections' should also be made applicable ...	2
Simplification of Schedule of Expenditure	4
Quarterly report to Government of contractors' outstandings suggested	5
Check of vouchers with work orders in the monthly audit unnecessary	6—7
Present statements of Works Establishment serve no useful purpose	8
Executive Engineers may be empowered to sanction Works Establishment up to a certain limit	9
Statements of grants and outlay (Form D) to be discontinued	10—12

No. 40.

RAILWAY CONSTRUCTION ACCOUNTS.

Payment of work bills, etc., at treasuries recommended for Railway Construction Divisions also.

The accounts of Railway Construction are prepared, audited and booked in the same way as the accounts of an ordinary Public Works Division and the changes approved of in Government Order No. Fl. 7750-99 — G. F. 219-16-1, dated 22nd June 1917, in the system of Public Works Accounts and procedure, are applicable *mutatis mutandis* to the Railway Construction Accounts. The chief features of the revised procedure are :—

(1) Payment of all salary, establishment, travelling allowance and contingent bills by Treasury Officers instead of by Disbursing Officers themselves.

(2) Payment of work bills also by treasuries on presentation of regular bills instead of, as hitherto, by cheques drawn by Disbursing Officers.

(3) Grant of separate advances to Disbursing Officers for payment of contingent expenditure and for payment of departmental labour and other small items of expenditure.

(4) Abolition of the Letters of Credit system.

Orders regarding "Rush of Expenditure" and 'Inspections' should also be made applicable.

2. The orders communicated with Government Order Nos. Fl. 7849-88—G. F. 221-16-1, dated 23rd June 1917, and Fl. 7800-49—G. F. 220-16-1, dated 22nd June 1917, in regard to avoidance of "Rush of expenditure in June" and the regular inspection by the Comptroller's Establishment of Divisional Offices should also be held applicable to Construction Divisions.

3. A few points relating particularly to construction accounts call for special mention here :—

i. Schedule of Expenditure. (Mysore-Arsikere Divisions Nos. I and II.)

Simplification of Schedule of Expenditure.

4. In the Schedule of Expenditure of Mysore-Arsikere Divisions Nos. I and II, all items whether there is outlay thereon during the month or not, are detailed, to bring out the total outlay under each major head for comparison with the total grant and the total estimate. It is, however, unnecessary for this purpose to detail each individual work; and much copying work would be saved if the outlay on works not operated on during the month is grouped together as "Outlay on Unaffected Works." The outlay on unaffected sub-heads should be shown under each main head separately in the abstract at the end of the schedule to facilitate check with the previous schedules. In fact, under the revised procedure, the schedule of expenditure will be replaced by the abstract of schedule dockets which will be accompanied by an abstract of main heads comparing the total expenditure with the Budget provision and the modified grants.

ii. Contractors' Ledger.

Quarterly report to Government of contractors' outstandings suggested.

5. Amounts due to or from contractors outstanding for a long time are included in audit notes, but are not reported to the Superintending Engineer, Engineer-in-Chief or Government, in the monthly Objectionable Items Statements or Quarterly Provincial Objectionable Items Statements. As delays in payment are opposed to all rules and the prompt discharge of liabilities incurred is essential, all items of an old date should be periodically brought to the notice of higher authorities with a view to their early clearance. The total amount of unadjusted items is at present reported in the Annual Review of Suspense balances, but a quarterly review particularising the names of the contractors, the amounts due, the work affected, and the date to which the dues relate would help the Administrative Officers in forming a correct idea about the duration and amounts of items and taking suitable action.

iii. Work Orders.

Check of vouchers with work orders in the monthly audit unnecessary.

6. In accordance with Engineer-in-Chief's Circular Order No. 4, dated 17th February 1914, Schedules of Rates approved by the Engineer-in-Chief are received in the Comptroller's Office and also the duplicate copies of work orders (that is, agreements with contractors) executed by contractors for carrying out works. The originals of the agreements are required to be retained in Divisions and submitted along with the final bills to the Audit Office. Under this procedure, each work order is required to be checked with the Schedule of Rates and each item of a paid bill with the work order and all differences noticed and omissions held under objection till formally sanctioned by the Engineer-in-Chief. This detailed process of monthly audit is not enjoined by the Construction Code and causes a good deal of work in the audit office, without, as far as can be seen, any commensurate advantage. In the Objectionable Items Statement for June

1916, of Mysore-Arsikere Division No. 1, for instance, there are over 16 pages devoted to detailing items of the following classes:—

(1) Items in bills not covered by work orders.
(2) Copies of work orders not received.
(3) Original work orders not received with final bills.
(4) Non-ratification by competent authority of work orders drawn up.

7. The Divisional Officer replies that action will be taken and the Engineer-in-Chief notes the remark; and till the items are finally disposed of, the Objectionable Items Statement passes to and fro and it is long before it is recorded, after all necessary action is taken. The rejoinders to Objectionable Items Statements of this Division have consequently been outstanding for a long time. Considering that there are hardly any cases in which retrenchments of payments by Divisions are ever ordered by the Engineer-in-Chief, and that the report of every omission or increased rate in every bill creates a great deal of correspondence and serves no useful purpose, it is doubtful if all this detailed check cannot be dispensed with in the monthly audit, without any sacrifice of efficiency. The time spent in endless writing on trifling items could well be utilised in more important work and at least three out of the nine clerks now engaged in audit could be dispensed with. The audit of rates and agreements is done in the Public Works General Branch at inspections and a similar procedure would, in my opinion, be sufficient in the case of Railway Construction also. It is understood that the Comptroller has already addressed the Agent, Mysore State Railways, suggesting the discontinuance of the present procedure.

iv. Statement of works Establishment.

Present Statements serve no useful purpose.

8. A statement of temporary works establishment engaged by the month is sent by each Division to the Engineer-in-Chief every month and formally sanctioned by him. The statement is sent after the men are employed and paid, and irrespective of the amount of wages of each member. Such low-paid men as watchmen, gate-keeper, scavengers, etc., on Rs. 7 or less a month are also included in the statement.

Executive Engineers may be empowered to sanction Works Establishment up to a certain limit.

9. Under State Railway Construction Code, para 568, Executive Engineers may be given certain powers by the Engineer-in-Chief in the matter of entertainment of works establishment and as nothing is gained by sending a statement after entertainment of the men and getting a formal sanction even to very low rates of pay, it is suggested that Executive Engineers may be vested with powers of sanction, say, up to Rs 30 for each member as in the case of the Public Works Department and required to obtain sanctions to other establishment, prior to its engagement every month.

v. Form D.

Statements of grants and outlay (Form D. to be discontinued.

10. This statement indicates as accurately as possible, the progressive expenditure to date and the probable requirements as compared with the grant and is sent to the Engineer-in-Chief about the 20th of the month. It is compiled from the monthly applications for credit and the budget registers and affords the administration information as to the likelihood of an excess or lapse of grant. With the abolition of the system of Letters of Credit, there will be no return submitted by the Audit Office to the Engineer-in-Chief. The Divisional Officers should be required to submit to Government monthly statements showing grants, expenditure and the liabilities adjustable in transfer as in the other Public Works Divisions so that the Engineer-in-Chief might be in a position to regulate the grants and re-distribute them, if necessary, over the several Railways.

11. At present a statement of outlay against main and sub-heads one for each Railway under construction and another consolidated statement of all surveys is sent to the Agent, showing the expenditure up to the end of each month. Another statement for all Construction and Open Line Capital Works comparing the progressive outlay with the budget grant is sent to the Railway Secretary. The former which is sent to the Agent is a standard form (Public Work No. 100A, Railway). As the D Form provides for comparison of the progressive year's outlay with the budget grant, the particulars on the facing sheet of Form No. 100A (Railway) comparing the outlay of the year with the grant are not being supplied. As the D Form will hereafter be discontinued, these particulars will in future be supplied in Form No. 100A Railway.

12. The other form sent to the Railway Secretary is a local form prescribed for submission to the Dewan and it may continue to be sent.

K. L. DATTA,
27-8-17.

WD 1301—GPB—50—30-8-17

Railway Construction Accounts in Mysore.

No. Fl. 2612-61—G. F. 93-17-2, dated 28th November 1917.

PROCEEDINGS OF THE GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE.

GENERAL AND REVENUE DEPARTMENTS.

Read—

Note dated 27th August 1917, from Mr. K. L. Datta, on the system of Railway Construction Accounts in Mysore.

Order No. Fl. 2612-61—G. F. 93-17-2, dated 28th November 1917.

In his note read above, Mr. Datta points out that as the accounts of Railway Construction are prepared, audited and booked in the same way as the accounts of an ordinary Public Works Division, the reforms in the Public Works system of accounts sanctioned in Government Order No. Fl. 7750-99—G. F. 219-16-1, dated the 22nd June 1917, should be made applicable *mutatis mutandis* to the Railway accounts also.

2. The Chief features of the revised procedure are:—

(1) Payment of all salary, establishment, travelling allowance and contingent bills by Treasury Officers instead of by the Disbursing Officers themselves by means of cheques issued on the treasuries.

(2) Payment of work bills also by Treasuries on presentation of regular bills instead of as hitherto by cheques drawn by Disbursing Officers.

(3) Grant of separate permanent advances to Disbursing Officers for payment of contingencies and for departmental labour and other small items of expenditure incurred on works.

(4) Abolition of the letters of credit.

3. Mr. Datta further observes that the orders communicated in Government Order No. 7849-88—G. F. 221-16-1, dated the 23rd June 1917 in regard to avoidance of rush of expenditure in June should also be applicable to Construction Divisions.

4. Government agree with Mr. Datta and direct that the new arrangement suggested above be introduced with effect from 1st December 1917. The revised procedure to be followed is the same as is described in detail in the memorandum appended to Government Order No. 7750-99—G. F. 219-16-1, dated 22nd June 1917, except in regard to the two following points:—

(1) The existing system of Audit office check of vouchers with reference to rates and agreements may be retained for the present.

(2) The existing practice requiring the submission of the statement of temporary works establishment by each Division to the Agent for formal sanction may also be continued.

5. The Agent is empowered to sanction suitable permanent advances not exceeding Rs. 1,000 to Gazetted Officers in charge of Divisions, and Rs. 300 to Sub-Divisional Officers for works expenditure and Rs. 100 and 20 respectively for contingent expenditure, the permanent advances being recouped by submission of bills at the Treasury.

C. S. BALASUNDARAM IYER,
Chief Secy. to Govt.

To—The Railway Secretary to Government.
The Financial Secretary to Government.
The other Secretaries to Government.
The Comptroller to Government.
The other Heads of Departments.

Exd.—C. R.

Government of His Highness the Maharaja of Mysore.

GENERAL AND REVENUE DEPARTMENTS.

G. O. No. Fl. 2612-61—G. F. 93-17-2, dated 28th November 1917.

Railway Construction Accounts in Mysore.

Introduction of the new arrangement suggested by the Special Officer, Mr. K. L. Datta, M.A., *re* the system of ——.

W D A1268—GPB -14-12 17-400

1. System of Railway Construction Accounts -

Proceedings of the Government of H. H. the Maharaja of Mysore.

5 copies

C. & 93-17
Sw: 2

---oooOooo---

Read:--

Note dated 27-8-1917 from Mr. K. L. Datta on the system of Railway Construction Account in Mysore.

K.L.D 28/9/17 Paper under disposal

Order No. H 2612-61 Dated 28 November/17 Bangalore.

In his note read above Mr. Datta points out that as the accounts of Railway Construction are prepared, audited and booked in the same way as the accounts of an ordinary Public Works Division, the reforms in the Public Works system of accounts sanctioned ~~introduced~~ in ~~the~~ G. O. No. Fl.7750-99-G.F.-219-16-1 dated the 22nd June 1917 should be made applicable mutatis mutandis to the Railway accounts also.

S

2. The chief features of the revised procedure are:--

(1) Payment of all salary, establishment, travelling allowance and contingent bills by Treasury Officers ~~on bills~~ instead of by the Disbursing Officers themselves by means of cheques issued on the treasuries.

(2) Payment of work bills also by Treasuries on presentation of regular bills instead of as hitherto by cheques drawn by Disbursing Officers.

(3) Grant of separate permanent advances to Disbursing Officers for payment of contingencies and for departmental labour and other small items of expenditure incurred on works.

Copies 22/11

(4) Abolition of the letters of credit.

3. Mr. Datta Further observes that the orders communicated in G. O. No. 7849-88/ G. F. 221-16-1 dated the 23rd June 1917 in regard to avoidance of rush of expenditure in June should also be applicable to Construction Divisions.

4. Government ~~are pleased to~~ agree with Mr. Datta and direct that the new arrangement suggested above ~~will~~ be introduced with effect from 1st December 1917: The ~~system of~~ revised procedure to be followed is ~~indicated~~ in detail in the memorandum appended to ~~this order.~~

5. The agen~~cies~~ empowered to sanction suitable permanent advances ~~for works expenditure and contingencies~~ not exceeding Rs. 1,000 to Gazetted Officers in charge of Divisions and Rs. 300 to Sub-divisional Officers for Works expenditure and Rs. 100 and 20 for contingent expenditure, the permanent advances being ~~verified in~~ submission of bills.

Chief Secretary.

To

The Railway Secretary.
The Financial Secretary.
Other Secretaries to Government.
The Comptroller.
Other Heads of Departments.
~~K.L. Datta, Esq., Special Officer.~~

Urgent

D 1316

G.F. 93-17

Sec. 3

Please address all future communications to the Comptroller to the Govt. of H. H. the Maharaja of Mysore.
In reply to this Comn. please refer to
No. 832

GEN. & REV. SEC.
5 DEC 1917

OFFICE OF THE COMPTROLLER TO THE GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE.

Dated, Bangalore, the 3rd December 1917

FROM

M. N. KRISHNA RAO, ESQ., B.A.,
Comptroller to the Government of His Highness the Maharaja of Mysore.

To

C. S. Rakasundaram Iyer, ESQ., B.A.,
Chief *Secretary to the Government of Mysore,*
Department.

SIR,

Reforms in the system of accounts of Railway Construction as suggested by Mr. K. L. Datta, Special Officer.

I have the honor to acknowledge the receipt of Government Order No. Fl. 2612-61/G.F. 93-17-2 dated 28th ultimo on the above subject directing the introduction of certain changes with effect from the 1st instant. As the order has been received too late for the necessary instructions being issued to departmental officers, I request that the date from which effect is to be given may be extended to 1st January 1918.

I have the honor to be,

Sir,

Your most obedient servant,

for Comptroller.

3.12.17

SAM.

WD C&S—GFB—8,000—11-12-46

C. O. 42 Rec.—17.

....Department

191 .

FROM

M. N. KRISHNA RAO, ESQ., B.A.,

Offg. Comptroller to the Govt. of

H. H. the Maharaja of Mysore,

To

.....Esq.,

Secretary to the Govt. of Mysore,

Dept.

Dated

Despatched

Received

No.....

Subject matter.

Urgent

G.F 93-
Ser: 4

Ry. 3]

WD A0271—GPB—3,000—27-9-17

MYSORE STATE RAILWAYS,

CENTRAL OFFICE,

No. RS 1634

D 1345

Camp Bangalore, 3rd December 1917.

6/12

H.R.O. G.F. & REF. 7 DEC 1917

From Secy.

THE SECRETARY TO THE GOVERNMENT OF MYSORE FOR RAILWAYS,

BANGALORE.

To

The Secretary to the Government of Mysore,

Financial Department,

Bangalore.

SUBJECT:- System of Railway Construction Accounts in Mysore.

Sir,

With reference to Government Order No.F.2612-61/G.F.93-17-2 dated 28th November 1917 passing orders on Mr. Datta's note on the above subject, I have the honour to invite reference to the note sent to you with this office No.996 dated 26th September 1917 in which the inconveniences arising by the introduction of the system of payment of work bills by Treasuries and the abolition of the letters of credit have been specifically pointed out and fully explained. In the Government orders issued on the subject no reference is made in the preamble to this note and apparently this note was not considered when the order was issued. I am, therefore to request that pending further orders of Government on this Note, the suggestions contained in sub paras 2 and 4 of para 2 of the above Government Order may kindly be held in abeyance.

I have the honour to be,
Sir,
Your most obedient servant,

D Datta
6/12/17

Ag. Secretary for Railways,
Government of Mysore.

ALM.

3/12/17

System of Railway Construction &c &c-

(G. R. S. 26]

File No. 5 2

Serial No. 2-3/11

Diary No. of letter replied to 1316
1345

No. Fl 2910

14 December 1

General and Revenue Secretariat
(97)
, the 191 .

To

The Secretary to Govt
for Railways

Date of issue 14-12-17

Signed by M Srinivasayya
P. W. D No II.

Sir,

With reference to your letter
No Rs 1634/Fl. No 91 dated the 6th
December 1917, I am directed to
state that the Govt order
No. Fl 2612-61 d 28-11-17, modifying
the System of Railway Construct
Accounts in Mysore was passed
after a careful consideration
of the views contained in your
note dated the 26th Sept. 1917
and after considering
also the financial secretary's

over.

SUBJECT.

as well as that Government desire that necessary action should be taken in consultation with the Comptroller to give effect to these orders from 1st January 1918.

I have the

for Secretary.

Copy forwarded to the Comptroller with compliments with the intimation that Govt have no objection to the Govt order dated 18/11/17 being given effect to from 1st January 1918 on the circumstances explained by him in his letter No 832/Re Dated the 3rd Dec. 1917.

for Secretary to Govt.

List of enclosures

Copied by

Examined by

GP—